1 IN THE SUPREME COURT OF THE STATE OF NEVADA 2 SEP 2 2 2025 3 In the Matter of 4 THE HONORABLE ERIKA BALLOU, 5 District Court Judge, Eighth Judicial District CASE NO. _ 91339 Court, Clark County, State of Nevada, 6 Respondent. 7 8 CERTIFIED COPY OF FINDINGS OF FACT, 9 CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE Pursuant to Commission Procedural Rule 28.2, I hereby certify that the document 10 attached hereto is a true and correct copy of the FINDINGS OF FACT, CONCLUSIONS OF 11 LAW AND IMPOSITION OF DISCIPLINE filed with the Nevada Commission on Judicial 12 Discipline on September 22, 2025. 13 DATED this 22nd day of September, 2025. 14 STATE OF NEVADA 15 COMMISSION ON JUDICIAL DISCIPLINE P.O. Box 18123 16 Reno, NV 89511 17 18 PAUL C. DEYHLE 19 General Counsel and Executive Director Nevada Bar No. 6954 20 21 22 23 24 25

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BEFORE THE NEVADA COMMISSION ON JUDICIAL DISCIPLINE

STATE OF NEVADA

4 In the Matter of

5 THE HONORABLE ERIKA BALLOU,
District Court Judge, Eighth Judicial District
Court, Clark County, State of Nevada,

Respondent.

CASE NOS. 2024-103-P & 2024-105-P

FINDINGS OF FACT, CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE

On April 24, 2025, Special Counsel for the Nevada Commission on Judicial Discipline ("Commission") filed Formal Statement of Charges ("FSOC") against the Honorable Erika Ballou, District Judge for the Eighth Judicial District Court, Clark County, Nevada ("Respondent") pursuant to NRS 1.467(5) alleging knowing or unknowing violations of the Revised Nevada Code of Judicial Conduct ("Code"). Respondent filed her Answer on May 14, 2025.

On May 20, 2025, the Commission's presiding officer issued a Prehearing Order establishing the rules and procedure for the handling of pre-trial issues, motions, and the submission of exhibits and evidence. On July 22nd and 23rd, 2025, Special Counsel filed his Prehearing Brief and Exhibits. Respondent failed to file her Prehearing Brief or her exhibits in accordance with the Prehearing Order. The day before the public hearing, Respondent submitted her exhibit list of 18 exhibits and 243 pages of documents.

On August 7, 2025, pursuant to NRS 1.4673 and PRJDC 18, the Commission conducted a public hearing on the FSOC at the office of the Nevada State Bar in Las Vegas, Nevada. Thomas C. Bradley, Esq. appeared as Special Counsel. Thomas F. Pitaro, Esq. appeared on behalf of Respondent, who was also present. Without objection, exhibits submitted by the Special Counsel were admitted into evidence. Special Counsel objected to the admission of Respondent's exhibits. The objection was sustained as to all exhibits except one as the exhibits were not submitted in accordance with the Prehearing Order.

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Pursuant to PRJDC 28, the Commission sets forth the following findings of fact and conclusions of law.

A. JURISDICTION

The Commission has jurisdiction to discipline a justice of the supreme court, a judge of the court of appeals, a district court judge, a justice of the peace, or a municipal judge for violations of the Code. See Nev. Const. art. 6, § 21, NRS 1.425 et seq.; See also Canon 1, Rule 1.1. Respondent was sworn in as a district court judge on or about January 4, 2021, and continues to serve in that capacity. All actions of Respondent alleged in the FSOC occurred while Respondent was serving as a district court judge.

B. FACTS

The facts in this matter were proven by clear and convincing evidence through the Special Counsel's exhibits, which were admitted by stipulation into evidence, and through testimony of Respondent and Betsy Allen, Esq.

In 2021, Respondent conducted an evidentiary hearing on a Petition for a Writ of Habeas Corpus ("Christman Petition") that had been filed by a criminal defendant named Mia Christman ("Christman"). Christman had pleaded guilty to a felony offense in 2017 and was sentenced to a term of imprisonment. In the Christman Petition, Christman asserted that she received ineffective assistance of counsel during the sentencing phase of her case. Following the Christman Petition hearing, Respondent granted the Christman Petition and ordered her released from custody on her own recognizance. The State of Nevada appealed. On August 11, 2022, the Nevada Supreme Court reversed Respondent's decision and ruled that the record did not support a finding that counsel performed ineffectively at sentencing and that Christman had, therefore, failed to show relief was warranted. The Supreme Court ordered the judgment of the district court be reversed and remanded the matter back to Respondent's court for proceedings consistent with that order. Rather than enter an order denying the postconviction habeas petition, however, Respondent scheduled another evidentiary hearing to allow Christman the opportunity to present additional evidence.

On January 25, 2023, the State filed a Petition for a Writ of Mandamus ("State's Petition") seeking an order directing Respondent to vacate the scheduled evidentiary hearing, enter judgment in

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27 28 favor of the State, and to remand Christman into custody. On October 12, 2023, the Supreme Court granted the State's Petition and ruled that Respondent failed to follow the Supreme Court's mandate. The Supreme Court specifically ordered Respondent to enter judgment in favor of the State. Respondent did not follow the Supreme Court's direct.

On April 24, 2024, the State filed a motion before the Supreme Court to enforce its previous mandates. While that motion was pending in the Supreme Court, the State filed a motion in the district court to recuse Respondent in Christman's underlying criminal case. In response, Christman filed a motion to strike the recusal motion claiming that the motion should have been filed in her postconviction case. Without conceding that point or withdrawing the motion from the underlying criminal case, on May 2, 2024, the State filed an additional motion to recuse Respondent in the post-conviction case. While the State's motions to recuse were pending, Respondent granted Christman's motion to strike the State's recusal motion.

On May 3, 2024, the Supreme Court directed the Chief Judge of the Eighth Judicial District Court to reassign Christman's postconviction and underlying criminal case to a different district court judge. The Supreme Court stated that upon reassignment of those cases, the newly appointed district court judge should promptly comply with the Supreme Court's mandate outlined in its two prior Christman orders. The Christman cases were reassigned to District Court Judge Johnson who immediately entered judgment in favor of the State and remanded Christman into custody.

C. DISCUSSION

In the FSOC, Respondent is accused in six (6) counts of committing judicial misconduct under the Code. Each count will be discussed in turn.

COUNT I

Count I alleges Respondent violated the Code of Judicial Conduct by failing or refusing to enter judgment in favor of the State and by failing or refusing to remand defendant Christman into custody after the Supreme Court reversed Respondent's Christman Petition ruling on August 11, 2022.

To this charge, Respondent claims she believed that she had the authority under the order of remand to schedule an evidentiary hearing as the Supreme Court's use of the words "ORDER the judgment of the district court REVERSED AND REMAND this matter to the district court for

proceedings consistent with this order" "could mean a lot of things." The Commission finds this argument unpersuasive, particularly given testimony adduced at the hearing established that Respondent was a seasoned criminal defense attorney prior to taking the bench and, therefore, understood criminal procedure. As the Supreme Court stated in its subsequent Order granting the State's Petition, "the district court manifestly abused its discretion by clearly erring in interpreting this court's mandate, and it capriciously exercised its discretion by acting contrary to well established rule of law." See Special Counsel's Exhibit 5, Order Granting Petition, p.5.

By a 7-0 vote, the Commission finds that Special Counsel proved by clear and convincing evidence that Respondent violated the Code as alleged in Count I of the FSOC. Specifically, that Respondent,

Committed a violation of Canon 1 of the Code, Rule 1.1 (requiring a judge to comply with the law, including the Code itself);

Committed a violation of Canon 1 of the Code, Rule 1.2, (requiring a judge to act at all times in a manner that promotes public confidence in the independence, integrity, and impartiality of the judiciary and to avoid impropriety and the appearance of impropriety);

Committed a violation of Canon 2 of the Code, Rule 2.2 (requiring a judge to uphold and apply the law and perform all duties of judicial office fairly and impartially); and

Committed a violation of Canon 2 of the Code, Rule 2.5 (requiring a judge to perform judicial and administrative duties competently and diligently).

Furthermore, by a 7-0 vote, the Commission finds by clear and convincing evidence that Respondent's violations were knowing and deliberate under NRS 1.4653(5)(b)(2).

COUNT II

Count II alleges Respondent violated the Code of Judicial Conduct by failing to enter judgement in favor of the State and remand defendant Christman into custody after the Supreme Court granted the State's Petition on October 12, 2023.

To this charge, Respondent claims the Supreme Court's order was clear but did not say by when Respondent must do so. The Commission finds this unpersuasive. As the Supreme Court noted in its Order directing the removal of Respondent from the Christman cases, "although the writ of mandamus

issued in this matter did not state a specific time for the district court to enter a judgment in the state's favor, that writ was peremptory in nature and thus NRS 34.190(2) and (3) contemplate that the district court would do the act required by the writ immediately after receipt of the writ." *See* Special Counsel's Exhibit 10, *Order Denying Motion*, p.3.

By a 7-0 vote, the Commission finds that Special Counsel proved by clear and convincing evidence that Respondent violated the Code as alleged in Count II of the FSOC. Specifically, that Respondent,

Committed a violation of Canon 1 of the Code, Rule 1.1 (requiring a judge to comply with the law, including the Code itself);

Committed a violation of Canon 1 of the Code, Rule 1.2, (requiring a judge to act at all times in a manner that promotes public confidence in the independence, integrity, and impartiality of the judiciary and to avoid impropriety and the appearance of impropriety);

Committed a violation of Canon 2 of the Code, Rule 2.2 (requiring a judge to uphold and apply the law and perform all duties of judicial office fairly and impartially); and

Committed a violation of Canon 2 of the Code, Rule 2.5 (requiring a judge to perform judicial and administrative duties competently and diligently).

Furthermore, by a 7-0 vote, the Commission finds by clear and convincing evidence that Respondent's violations were knowing and deliberate under NRS 1.4653(5)(b)(2).

COUNT III

Count III alleges Respondent violated the Code of Judicial Conduct by failing to follow the law and take no action on a matter after the State filed motions to recuse or disqualify Respondent from the Christman matters.

As to this charge, Respondent contends she was not required to stay the case as she was never properly served with the State's affidavit. This is an incorrect statement of the law. A filed affidavit seeking disqualification must be served on the judge sought to be disqualified. NRS 1.235(5). While failure to properly serve a judge with the affidavit may be sufficient grounds for a reviewing judge (other than the judge sought to be disqualified) to dismiss the motion to disqualify, it does not follow that Respondent has the authority to make that ruling herself. Indeed, once a motion to disqualify is

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filed, a judge must proceed no further with the case. NRS 1.235(6) (emphasis added). The statute requires only the filing of the affidavit, not the service of it, to trigger the requirement that the judge pause the proceedings. Additionally, the Commission notes Respondent had actual notice of the pending recusal motion because it was the subject of Respondent's minute order striking the motion.

Respondent further alleges she did not commit misconduct because it is her duty to rule on motions before the court and the attorney in the Christman case filed a motion to strike the State's motion to disqualify. Respondent's argument is unpersuasive. It is axiomatic that a judge must follow the law. *See* Canon 1, Rule 1.1. As such, when the law requires a judge to halt proceedings pending resolution of a motion to disqualify, that is what a judge must do, irrespective of other pending motions.

Furthermore, the Commission notes Respondent granted Christman's motion to strike the day after it was filed. The record does not reflect any opportunity to be heard or to cure the alleged defective document given by Respondent to the State prior to her ruling. Although this is a likely violation of Canon 2 of the Code, Rule 2.6(A) (providing a judge shall accord every person who has a legal interest in a proceeding the right to be heard), this charge was not formally before the Commission.

By a 7-0 vote, the Commission finds that Special Counsel proved by clear and convincing evidence that Respondent violated the Code as alleged in Count III of the FSOC. Specifically, that Respondent,

Committed a violation of Canon 1 of the Code, Rule 1.1 (requiring a judge to comply with the law, including the Code itself);

Committed a violation of Canon 1 of the Code, Rule 1.2, (requiring a judge to act at all times in a manner that promotes public confidence in the independence, integrity, and impartiality of the judiciary and to avoid impropriety and the appearance of impropriety);

Committed a violation of Canon 2 of the Code, Rule 2.2 (requiring a judge to uphold and apply the law and perform all duties of judicial office fairly and impartially); and

Committed a violation of Canon 2 of the Code, Rule 2.5 (requiring a judge to perform judicial and administrative duties competently and diligently).

Furthermore, by a 7-0 vote, the Commission finds by clear and convincing evidence that Respondent's violations were knowing and deliberate under NRS 1.4653(5)(b)(2).

COUNT IV

Count IV alleges Respondent violated the Code of Judicial Conduct by ruling on defendant Christman's motion to modify sentence after the State had filed its motion to recuse Respondent.

Special Counsel conceded this Count was not proven by clear and convincing evidence due to issues related to the timing of Respondent's minute order on Christman's motion to modify sentence and the alleged lack of notice of the affidavit on Respondent.

By a 7-0 vote, the Commission finds that Special Counsel did not prove by clear and convincing evidence that Respondent violated the Code as alleged in Count IV of the FSOC.

COUNT V

Count V alleges Respondent violated the Code of Judicial Conduct by exhibiting clear bias in the Christman matters. To this charge, Respondent attests she was not biased but rather showed compassion in her rulings and in not wanting Christman's baby to be placed in the custody of Child Protective Services if it were avoidable.

Where the alleged bias originates from a judge's performance of her judicial duties, rather than from an external source, the party alleging bias must show the judge's opinion displays a deep-seated favoritism or antagonism that would make fair judgment impossible. *Canarelli v. Eighth Judicial District Court*, 138 Nev. 104, 108 (2022) *citing Liteky v. United States*, 510 U.S. 540, 555 (1994).

While proof of Respondent's repeated failure to follow the law was clear and convincing in this matter, evidence that her actions were driven by such a deep-seated favoritism as to constitute impermissible bias was not. That said, while compassion may be a virtue to a judicial officer, it should never be used as a license or an excuse to violate the law.

By a 7-0 vote, the Commission finds that Special Counsel did not prove by clear and convincing evidence that Respondent violated the Code as alleged in Count V of the FSOC.

COUNT VI

Count VI alleges Respondent violated the Code of Judicial Conduct by failing to cooperate with the Commission's investigator and timely schedule an in-person interview. To this charge, Respondent 1 | 2 | 3 | 4 |

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attests she was not being uncooperative. Respondent testified she was in a jury trial when the investigator called and upon the trial's conclusion, Respondent immediately went on a pre-scheduled vacation for two weeks. Based on the evidence submitted, the Commission does not find this to constitute failure to cooperate under the Code.

By a 7-0 vote, the Commission finds that Special Counsel did not prove by clear and convincing evidence that Respondent violated the Code as alleged in Count VI of the FSOC.

D. IMPOSITION OF DISCIPLINE

The Commission may remove a judge, publicly censure a judge, or impose other forms of discipline on a judge if the Commission determines that the judge has committed willful misconduct. NRS 1.4653(1)(a). Willful misconduct, as it applies in this matter, is a knowing or deliberate violation of one or more of the provisions of the Revised Nevada Code of Judicial Conduct. NRS 1.4653(5)(b)(2). The Commission may publicly censure a judge or impose other forms of discipline on a judge if the Commission determines that the judge has violated one or more of the provisions of the Code in a manner that is not knowing or deliberate. NRS 1.4653(2). Other forms of discipline include: public admonishment, reprimand or censure of a judge; imposition of a fine; suspension from office without pay; requiring a judge to complete a probationary period, attend training or educational courses, follow a remedial course of action, issue a public apology, comply with conditions or limitations on future conduct, or seek medical, psychiatric or psychological care or counseling; bar the judge from serving in a judicial office in the future or impose any other reasonable disciplinary action or combination of disciplinary actions that the Commission determines will curtail or remedy the misconduct of the judge. NRS 1.4677(1).

NOW THEREFORE, pursuant to subsections 5(a) and (b) of Article 6, Section 21 of the Constitution of the State of Nevada, NRS 1.4653(1)(a), NRS 1.4677, and PRJDC 28, after due deliberation and consideration of the evidence presented and taking into consideration the totality of Respondent's actions, by a 7 to 0 vote, IT IS HEREBY ORDERED:

1. Respondent is SUSPENDED from the exercise of judicial office, without salary, for a period of eighteen (18) months.

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- 2. Imposition of twelve (12) months of that sanction is hereby suspended and Respondent is placed on probation for a period of two (2) years on the following terms and conditions:
 - a. Respondent shall be SUSPENDED from the exercise of judicial office, without salary, for a period of six (6) months effective as of 12:01 a.m. on September 23, 2025.
 - b. Before returning to the bench, Respondent shall complete, at her own expense, a specialized remedial training program with the National Judicial College ("NJC"). This training program will be developed and administered by NJC staff and/or associated professionals and specifically customized and tailored to Respondent's misconduct and Code violations as set forth in this Order. Respondent shall make herself available and fully cooperate with the NJC in completing this training program in a timely manner.
 - c. Respondent shall have no further violations of the law or of the Code of Judicial Conduct while on probation.

In Favor: Commissioner Chair Stefanie Humphrey, Commissioner Vice-Chair John Krmpotic, Presiding Officer Hon. David Hardy; Commissioner Karl Armstrong, Esq., Commissioner Hon. Thomas Gregory, Commissioner Patricia Halstead, Esq., and Commissioner Joseph Sanford

Opposed: None

IT IS FURTHER ORDERED that the Commission Chair is authorized to sign this document on behalf of all voting Commissioners.

DATED this 22nd day of September, 2025.

STATE OF NEVADA COMMISSION ON JUDICIAL DISCIPLINE P.O. Box 18123 Reno, NV 89511

By: Stefanis Humphrey
STEFANIE HUMPHREY
COMMISSION CHAIR

CERTIFICATE OF SERVICE

I hereby certify that I am an employee of the Nevada Commission on Judicial Discipline and that on the 22nd day of September, 2025, I served a copy of the **FINDINGS OF FACT**, **CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE** by email and U.S Mail, postage paid, addressed to the following:

Tom Pitaro, Esq.
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Valerie Carter

Valerie Carter, Commission Clerk